

Message Text

PAGE 01 NATO 00763 131429Z

45

ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 SAM-01 NEA-11 TRSE-00 SAJ-01 OMB-01 EB-11

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SECDEF WASHDC PRIORITY

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY VIENNA

USNMR SHAPE

S E C R E T USNATO 0763

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: FRG PROPOSES SPC VERIFICATION PAPER FOCUS

ON PHASE I ONLY

VIENNA FOR USDELM MBFR

REF: STATE 27044

SUMMARY: DURING FEB 11 SPC MEETING, FRG REP DERAILED CONSIDERATION OF LATEST CHANGES AND BRACKETS IN VERIFICATION PAPER BY PROPOSING THAT PAPER FOCUS ON PHASE I ONLY.

U.S. REP SUGGESTED SPC DEVELOP SHORT PAPER ON BASIC ELEMENTS ON AN ALLIED VERIFICATION PROPOSAL WHICH NAC WOULD THEN APPROVE AND TRANSMIT TO AHG BEFORE EASTER RECESS. BELGIUM OBJECTED, SAYING AHG DID NOT NEED GUIDANCE UNTIL AFTER EASTER RECESS. SPC RETURNS TO VERIFICATION ON THURSDAY, FEBRUARY 14.

ACTION REQUESTED: COMMENTS ON FRG POSITION.

END SUMMARY

SECRET

PAGE 02 NATO 00763 131429Z

1. FRG REP (RANTZAU) PROPOSED AT START OF DISCUSSION THAT ALLIES CONSIDER SPC'S VERIFICATION PAPER AS APPLYING TO PHASE I ONLY. ALTHOUGH BONN CURRENTLY HAD NO SPECIFIC IDEAS ON HOW TO DO THIS, IT BELIEVED THAT IF ALLIES CONFINED PAPER'S FOCUS TO PHASE I, THEY

WOULD BE ABLE TO GET AROUND NUMEROUS MILITARY AND DOMESTIC POLITICAL DIFFICULTIES WHICH COULD ARISE IF MEASURES WERE ALSO SEEN AS APPLYING TO PHASE II.

2. UK REP (LOGAN) EXPRESSED SURPRISE AT FRG'S LINE OF THINKING. HE ASKED HOW IT WOULD HELP TO MAKE A DISTINCTION IF THE PAPER BETWEEN MEASURES FOR PHASE I AND PHASE II. THRUST OF MEASURES AS WELL AS ENTIRE PURPOSE OF GETTING THEM ESTABLISHED IN PHASE I WAS THAT THEY WOULD CONTINUE IN OPERATION DURING PHASE II. SINCE AHG REPORTEDLY DID NOT REQUIRE VERIFICATION PAPER UNTIL AFTER EASTER RECESS, HE WONDERED WHETHER IT WOULD NOT BE BETTER TO DEFER QUESTION OF APPLICABILITY OF MEASURES IN PHASES I AND II UNTIL AFTER ALLIES HAD AGREED TO PAPER ITSELF.

3. FRG REP REPLIED THAT BONN FULLY UNDERSTOOD THAT MEASURES WOULD CONTINUE TO BE APPLIED DURING SECOND PHASE. OF CONCERN WERE THE POLITICAL IMPLICATIONS AND DIFFERENT TYPES OF DOMESTIC IMPACT THEY MIGHT HAVE IN PHASE II. STUDY OF SUCH IMPLICATIONS MIGHT LEAD ALLIES TO CONCLUDE THAT MEASURES IN PHASE II SHOULD BE DIFFERENTLY IMPLEMENTED THAN IN PHASE I. IN THIS CONNECTION HE STRESSED CONTINUING IMPORTANCE FRG ATTACHES TO PARTICIPATING IN THE ANALYSIS OF OUTPUT FROM NATIONAL TECHNICAL MEANS (NTM), AND RECALLED FRG VIEW THAT THE EXTENT TO WHICH MOBILE TEAMS WOULD BE ACCEPTABLE WAS DEPENDENT ON RESOLVING THE ACCESS TO NTM OUTPUT QUESTION. U.S. AND SOVIETS MIGHT CHOOSE TO RELY ON NTM DIFFERENTLY IN PHASE II THAN IN PHASE I, A FACTOR WHICH COULD INFLUENCE FRG THINKING ON SCOPE OF MOBILE TEAMS FOR BOTH PHASES.

4. SEVERAL REPS UNSUCCESSFULLY ATTEMPTED TO DRAW OUT FRG THINKING RESPONSIVE AT LEAST PARTIALLY TO BONN'S NEEDS. HE THEN EXPRESSED CONCERN THAT STUDY ALLIES MIGHT NOW BE EMBARKING ON COULD TAKE THEM WELL BEYOND EASTER RECESS. IN EFFORT TO RESPOND TO WASHINGTON'S REQUEST (PARA 9 REFTTEL) TO MOVE FORWARD ALLIED ACTION ON VERIFICATION,

HE SUGGESTED ON PERSONAL BASIS THAT ALLIES PREPARE A VERY SHORT PAPER

SECRET

PAGE 03 NATO 00763 131429Z

WHICH WOULD FOCUS ON KEY PRINCIPLES IN VERIFICATION, IF NAC APPROVED SUCH A PAPER, IT COULD BE PUT FORWARD TO AHG AT AN EARLY DATE.

SUCH AN APPROACH WOULD ALLOW ALLIES MORE TIME TO CONSIDER FURTHER ASPECTS AND IMPLICATIONS OF MEASURES, BUT WOULD MEANWHILE ENABLE AHG TO DRAW ON PAPER IF NEEDED. PAPER WOULD INCLUDE FOLLOWING FOUR POINTS:

A. IDENTIFICATION OF WHAT IS TO BE INSPECTED (I.E., WITHDRAWALS AND POST REDUCTION FORCE LEVELS);

B. A STATEMENT THAT THERE WILL BE NO INTERFERENCE WITH NTM;

C. A STATEMENT DESCRIBING THE ENVISIONED OVERT INSPECTION

SYSTEM;

D. SUBJECT TO FURTHER DISCUSSION, A STATEMENT THAT MEASURES ARE UNDERSTOOD TO APPLY TO PHASE I, AND THAT THEY MIGHT BE MODIFIED FOR APPLICATION IN PHASE II.

5. IF SPC COULD AGGREE TO SUCH A PAPER, THE COUNCIL WOULD THEN BE ASKED TO RESOLVE TWO OUTSTANDING ISSUES: ON POINT A WHETHER TO LEAVE OUT VERIFICATION OF STABILIZING MEASURES; AND ON POINT C WHETHER ALLIES WILL AGREE TO PUSH FOR MOBILE TEAMS ALONE OR A COMBINATION OF MOBILE TEAMS AND STATIC POSTS.

6. BELGIAN REP (WILLOT) SAID HE WAS NOT CONVINCED THAT AHG NEEDED GUIDANCE UNTIL WELL AFTER EASTER. IN ANY CASE AHG CANNOT DISCUSS VERIFICATION PROPOSALS UNTIL ALLIES HAVE AGREED SPECIFIC MEASURES.

7. SPC AGREED TO HOLD U.S.PROPOSAL IN ABEYANCE. MEANWHILE CHAIRMAN ASKED FOR COMMENTS ON FRG THINKING AND PROPOSED THAT ALLIES COME BACK TO ENTIRE VERIFICATION QUESTION ON FEB 14.
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